



## Quarterly Fines Report 19 – Quarter 2 2013/14

An Official Statistics Publication for Scotland

### **Fines and financial penalties imposed or registered up to 30 September 2013, as at 11 January 2014**

This Report presents information on fines and other financial penalties as at 11 January 2014. The report covers the financial years - 2010/11, 2011/12, 2012/13 and 2013/14.

#### **Sheriff Court Fines Summary**

Reporting on the most recent full three year period, as at 11 January 2014, 86% of the value of Sheriff Court fines imposed over the period 1 April 2010 to 31 March 2013 has either been paid or is on track to be paid through instalments. This is a 1 percentage point increase on the value paid or on track to be paid through instalments for the same period as at 11 October 2013.

Of the number of fines imposed over these three financial years, 74% have been fully paid as at 11 January 2014. This is an increase of 3 percentage points on these fines fully paid for the same period as at 11 October 2013.

As at 11 January 2014, 82% of the value of Sheriff Court fines imposed over the period 1 April 2013 to 30 September 2013 has either been paid fully or is on track to be paid through instalments. For this same period, the number of fines fully paid is 39%.

For fines imposed in 2012/13, 70% of the value has been paid as at 11 January 2014. This is an increase of 4 percentage points compared with 66% of the value paid as at 11 October 2013.

For fines imposed in 2011/12, 78% of the value has been paid as at 11 January 2014. This is an increase of 2 percentage points compared with 76% of the value paid as at 11 October 2013.

For fines imposed in 2010/11, 87% of the value has been paid as at 11 January 2014. This is an increase of 1 percentage point compared with 86% of the value paid as at 11 October 2013.

#### **Justice of the Peace (JP) Court Fines Summary**

For JP Court Fines imposed in the financial year 2013/14 for the period 1 April 2013 to 30 September 2013, 80% of the value has been paid or is on track to be paid by instalments as at 11 January 2014. For this same period, the number of fines fully paid stands at 58%.

For JP Court Fines imposed in the financial year 2012/13, 75% of the value has been paid as at 11 January 2014. For this same period, the number of fines fully paid stands at 70%.

For JP Court Fines imposed in 2011/12, 82% of the value has been paid as at 11 January 2014. This is an increase of 2 percentage points compared with 80% of the value paid as at 11 October 2013.

For JP Court Fines imposed in the financial year 2010/11, 89% of the value has been paid or is on track to be paid by instalments as at 11 January 2014. This is an increase of 1

percentage point compared with 88% of the value paid as at 11 October 2013.

Of the number of JP Court Fines imposed in 2010/11, 83% have been fully paid as at 11 January 2014. This is an increase of 2 percentage points on the rate as at 11 October 2013.

### **Fiscal Direct Penalties Summary**

For Fiscal direct penalties registered in 2013/14 for the period 1 April 2013 to 30 September 2013, 60% of the value has been paid or is on track to be paid by instalments as at 11 January 2014. For this same period, the number of fines fully paid stands at 26%.

For Fiscal direct penalties registered in 2012/13, 48% of the value has been paid as at 11 January 2014. This is an increase of 4 percentage points compared with 44% of the value paid as at 11 October 2013.

For the Fiscal direct penalties registered in 2011/12, 65% of the value has been paid as at 11 January 2014. This is an increase of 3 percentage points compared with 62% of the value paid as at 11 October 2013.

For Fiscal direct penalties registered in 2010/11, 81% of the value has been paid or is on track to be paid by instalments as at 11 January 2014. This is an increase of 1 percentage points on the rate as at 11 October 2013.

Of the number of Fiscal direct penalties registered in 2010/11, 71% have been fully paid as at 11 January 2014. This is an increase of 3 percentage points on the rate as at 11 October 2013.

### **Police Antisocial Behaviour Fixed Penalties Summary**

For Police Antisocial Behaviour Fixed Penalties registered in 2013/14 for the period 1 April 2013 to 30 September 2013, 55% of the value has been paid or is on track to be paid by instalments as at 11 January 2014. For the same period, the number of fines fully paid stands at 54%.

For Police Antisocial Behaviour Fixed Penalties registered in 2012/13, 58% of the value has been paid as at 11 January 2014. This is an increase of 2 percentage point compared with 56% of the value paid as at 11 October 2013.

For Police Antisocial Behaviour Fixed Penalties registered in 2011/12, 65% of the value has been paid as at 11 January 2014. This is an increase of 1 percentage point compared with 64% of the value paid as at 11 October 2013.

For Police Antisocial Behaviour Fixed Penalties registered in 2010/11, 77% of the value has been paid or is on track to be paid by instalments as at 11 January 2014. This is an increase of 1 percentage point compared with 76% of the value which has been paid or is on track to be paid by instalments as at 11 October 2013.

Of the number of penalties registered in 2010/11 76% have been fully paid as at 11 January 2014. This is an increase of 1 percentage point on the previous rate of 75% of the number of fines fully paid as at 11 October 2013.

## Enforcement Action

All outstanding fines and financial penalties for which SCS is responsible are being pursued. Enhanced tracing facilities make it easier to use the full range of enforcement actions which include benefit deductions, freezing bank accounts, arresting wages and seizing cars. The information included in this report relates to fines collection up to 11 July 2013, although for some enforcement actions there may be a time lag between the enforcement action being applied and subsequent payments being received.

Other enforcement measures include using tracing facilities to ensure that defaulters are identified quickly and to speed up enforcement action. The tracing facilities provide information on aliases, employment history, bank accounts, and credit cards. Sheriff Officers also help to target persistent defaulters who are ignoring payment demands. Deducting payments from benefits is now an automated process and a new online payment facility is increasing electronic payments. All these measures ensure that offenders cannot avoid the penalty and are encouraged to make prompt payment.

### **Enforcement Action (covering Sheriff Court fines, Justice of the Peace (JP) Court fines, Fiscal penalties and Police Antisocial Behaviour Fixed Penalties imposed from Q1 2010/11 to Q2 2013/14)**

- At 11 January 2014 over 438,580 enforcement orders had been granted by the courts (28,041 of these granted within the 3 months prior to 11 January 2014). This is the initial step required to pursue enforcement action.
- Fines Enforcement Officers have agreed revised payment terms in almost 122,550 accounts (over 5,700 of these agreed within the 3 months prior to 11 January 2014), helping individuals maintain payments.
- Over 109,140 benefit deduction orders have been granted, and 20,950 earnings arrestment orders have been issued (including 9,628 granted and 1,054 issued respectively within the 3 months prior to 11 January 2014).
- Where people are unable to pay, courts have imposed supervised attendance orders on 5,677 people as an alternative punishment (where 31 of these were imposed within the 3 months prior to 11 January 2014).

An Enforcement Order is an order made by the court setting out the payment rate of a fine, explaining what will happen if the fine isn't paid, and giving the Fines Enforcement Officer (FEO) the power to take action.

A Deduction from Benefits Order is an order made by the court which allows the Department of Work and Pensions (DWP) to deduct money from an offender's benefits and pay it directly towards their fine.

An Earnings Arrestment Order is an order made by the court instructing an employer to make regular deductions from an employee's wages which are paid directly towards the employee's fine.

A Supervised Attendance Order is an order made by the Court for Sheriff or JP Court Fines as an alternative to imprisonment if the offender defaults in payment of their fine. The offender must attend a place of supervision and carry out instructions given by their Supervising Officer.

**Value of Fines<sup>1</sup> (£m)**  
as at 11 Jan 2014

		Total Value To Be Paid <sup>6</sup> (£m)	Value Paid To Date <sup>7</sup> (£m)	Value with Payments On Track <sup>7</sup> (£m)	Value In Arrears <sup>7</sup> (£m)
<b>3 Year Total 2010/11 to 2012/13</b>	<b>Sheriff Court Fines<sup>2</sup></b>	<b>40.0</b>	<b>31.3</b> <b>78.3%</b>	<b>3.2</b> <b>7.9%</b>	<b>5.5</b> <b>13.8%</b>
<b>FY 2010/11</b>	Sheriff Court Fines <sup>2</sup>	13.1	11.4 86.9%	0.7 5.2%	1.0 7.9%
<b>FY 2011/12</b>	Sheriff Court Fines <sup>2</sup>	14.7	11.4 77.8%	0.8 5.8%	2.4 16.4%
<b>FY 2012/13</b>	Sheriff Court Fines <sup>2</sup>	12.2	8.5 69.6%	1.6 13.2%	2.1 17.2%
<b>FY 2013/14 Q2</b>	Sheriff Court Fines <sup>2</sup>	5.1	2.9 57.3%	1.3 24.9%	0.9 17.7%
<b>FY 2010/11</b>	JP Court Fines <sup>3</sup>	7.1	6.1 85.9%	0.2 2.8%	0.8 11.2%
	Fiscal Direct Penalties <sup>4</sup>	3.6	2.7 76.1%	0.2 5.2%	0.7 18.7%
	Police Antisocial Behaviour Penalties <sup>5</sup>	2.5	1.8 73.0%	0.1 4.0%	0.6 23.0%
<b>FY 2011/12</b>	JP Court Fines <sup>3</sup>	6.5	5.3 81.7%	0.3 4.4%	0.9 13.9%
	Fiscal Direct Penalties <sup>4</sup>	4.5	2.9 64.7%	0.4 8.7%	1.2 26.7%
	Police Antisocial Behaviour Penalties <sup>5</sup>	2.5	1.6 66.0%	0.1 5.3%	0.7 29.8%
<b>FY 2012/13</b>	JP Court Fines <sup>3</sup>	6.2	4.6 74.6%	0.4 7.2%	1.1 18.2%
	Fiscal Direct Penalties <sup>4</sup>	5.1	2.5 48.4%	0.6 11.8%	2.0 39.8%
	Police Antisocial Behaviour Penalties <sup>5</sup>	2.6	1.5 58.1%	0.2 6.9%	0.9 34.9%
<b>FY 2013/14 Q2</b>	JP Court Fines <sup>3</sup>	3.4	2.1 63.3%	0.5 16.2%	0.7 20.5%
	Fiscal Direct Penalties <sup>4</sup>	2.4	0.8 33.1%	0.7 26.9%	1.0 40.0%
	Police Antisocial Behaviour Penalties <sup>5</sup>	1.7	0.8 47.7%	0.1 7.7%	0.8 44.6%

Source: Scottish Court Service, Management Information & Statistics Team - COP2 Data Extraction.

Notes:

- Figures include fines against both persons and companies. The figures relate to the value of fine accounts. An account may contain more than one fine if an offender receives more than one fine on a single day.
- Includes Sheriff Court Fines, Compensation Orders and Confiscation Orders.
- Includes JP Court Fines and Compensation Orders.
- Includes Fiscal Fines, Fiscal Compensation Offers and the monetary amount of Fiscal Combined Offers.
- The Police Anti-social Behaviour Penalty figures include Police Fines and those that, if unpaid, become Registered Fines. "Total Value to be paid" is consequently the sum of Police Fines paid (£40 each) and Registered Fines (£60 each), minus discharges. The payment percentages relate to proportions of "Total Value to be Paid". "Total Value to be Paid" and "Value Paid To Date" also sum payments received from both Police Fines and Registered Fines.
- This figure is the total fines imposed minus any discharges. Fines may be discharged for a number of reasons. These include a sheriff or JP imposed alternative sentence, imprisonment or death of a defaulter. Discharges include both full discharges and fines which have been discharged following part-payment. The values of unpaid £40 Police Fines are discharged when they become £60 Registered Fines to avoid double counting.
- Percentages are presented as a proportion of "Total Value to be Paid".

Other notes: Values and percentages may not add up to their constituent subtotals and totals due to rounding. Values of £0.0m in the table denote values of less than £50,000 that have been rounded down.

**Number of Fines<sup>1</sup>**  
**as at 11 Jan 2014**

		Number To Be Paid <sup>6</sup>	Number Fully Paid <sup>7</sup>	Number With Payments On Track <sup>7</sup>	Number With Payments In Arrears <sup>7</sup>	Number With No Payment Received <sup>7</sup>
<b>3 Year Total 2010/11 to 2012/13</b>	<b>Sheriff Court Fines<sup>2</sup></b>	<b>65,978</b>	<b>48,932</b> <b>74.2%</b>	<b>4,856</b> <b>7.4%</b>	<b>7,979</b> <b>12.1%</b>	<b>4,211</b> <b>6.4%</b>
<b>FY 2010/11</b>	Sheriff Court Fines <sup>2</sup>	23,060	19,577 84.9%	912 4.0%	1,810 7.8%	761 3.3%
<b>FY 2011/12</b>	Sheriff Court Fines <sup>2</sup>	22,201	16,783 75.6%	1,517 6.8%	2,676 12.1%	1,225 5.5%
<b>FY 2012/13</b>	Sheriff Court Fines <sup>2</sup>	20,717	12,572 60.7%	2,427 11.7%	3,493 16.9%	2,225 10.7%
<b>FY 2013/14 Q2</b>	Sheriff Court Fines <sup>2</sup>	10,262	3,965 38.6%	1,975 19.2%	2,459 24.0%	1,863 18.2%
<b>FY 2010/11</b>	JP Court Fines <sup>3</sup>	40,305	33,384 82.8%	936 2.3%	3,361 8.3%	2,624 6.5%
	Fiscal Direct Penalties <sup>4</sup>	34,924	24,897 71.3%	1,799 5.2%	3,299 9.4%	4,929 14.1%
	Police Antisocial Behaviour Penalties <sup>5</sup>	48,978	37,367 76.3%	1,679 3.4%	1,300 2.7%	8,632 17.6%
<b>FY 2011/12</b>	JP Court Fines <sup>3</sup>	35,551	27,818 78.2%	1,313 3.7%	3,402 9.6%	3,018 8.5%
	Fiscal Direct Penalties <sup>4</sup>	43,686	26,011 59.5%	3,558 8.1%	4,893 11.2%	9,224 21.1%
	Police Antisocial Behaviour Penalties <sup>5</sup>	48,799	33,804 69.3%	2,199 4.5%	1,462 3.0%	11,334 23.2%
<b>FY 2012/13</b>	JP Court Fines <sup>3</sup>	32,939	23,028 69.9%	1,910 5.8%	3,775 11.5%	4,226 12.8%
	Fiscal Direct Penalties <sup>4</sup>	50,132	20,996 41.9%	5,441 10.9%	6,625 13.2%	17,070 34.1%
	Police Antisocial Behaviour Penalties <sup>5</sup>	51,339	32,525 63.4%	2,951 5.7%	1,142 2.2%	14,721 28.7%
<b>FY 2013/14 Q2</b>	JP Court Fines <sup>3</sup>	18,450	10,754 58.3%	1,564 8.5%	2,591 14.0%	3,541 19.2%
	Fiscal Direct Penalties <sup>4</sup>	25,251	6,473 25.6%	3,507 13.9%	3,707 14.7%	11,564 45.8%
	Police Antisocial Behaviour Penalties <sup>5</sup>	32,657	17,590 53.9%	2,114 6.5%	641 2.0%	12,312 37.7%

Source: Scottish Court Service, Management Information & Statistics Team - COP2 Data Extraction.

Notes:

1. Figures include fines against both persons and companies. The figures relate to the number of fine accounts. An account may contain more than one fine if an offender receives more than one fine on a single day.
2. Includes Sheriff Court Fines, Compensation Orders and Confiscation Orders.
3. Includes JP Court Fines and Compensation Orders.
4. Includes Fiscal Fines, Fiscal Compensation Offers and the monetary amount of Fiscal Combined Offers.
5. The Police Anti-social Behaviour Penalty figures include Police Fines and those that, if unpaid, become Registered Fines. "Number to be Paid" is consequently the sum of Police Fines paid (£40 each) and Registered Fines (£60 each), minus discharges. The payment percentages relate to proportions of "Number to be Paid". "Number to be Paid" and "Number Fully Paid" also sum payments received from both Police Fines and Registered Fines.
6. This figure is the total fines imposed minus any discharges. Fines may be discharged for a number of reasons. These include a sheriff or JP imposed alternative sentence, imprisonment or death of a defaulter. Discharges include both full discharges and fines which have been discharged following part- payment. The numbers of unpaid £40 Police Fines are discharged when they become £60 Registered Fines to avoid double counting.
7. Percentages are presented as a proportion of "Number to be Paid".

Other notes: Numbers and percentages may not add up to their constituent subtotals and totals due to rounding.

## Data Tables

This link [QFR 19 Tables](#) provides an Excel workbook showing the value and number tables as at 11 January 2014.

## **Background**

This is the latest in a series of quarterly reports on fines collection. Previous quarterly reports can be viewed within the 'Statistics' section of webpage <http://www.scotcourts.gov.uk/about-the-scottish-court-service/reports-data>.

## **Revisions and corrections**

None to report.

## **Data Quality**

The Scottish Court Service is committed to improving data quality and in May 2013 replaced a manual process with an automated system improvement.

## **User consultation**

User views are vital to help to help us develop this Official Statistics publication. A user consultation ran for twelve weeks from June to September 2013 concerning these statistics. Please email [mianalysis@scotcourts.gov.uk](mailto:mianalysis@scotcourts.gov.uk) with feedback on this publication.

## **Fines Collection Process**

The Scottish Court Service (SCS) is responsible for collecting Sheriff Court Fines, Justice of the Peace Court Fines, Fiscal penalties and Antisocial Behaviour Fixed Penalty Notices.

Court imposed fines are either due for payment immediately or by agreed terms at the point of imposition. The majority of fines imposed include an enforcement order which tells the offender how the fine should be paid and what will happen if it is not paid. The enforcement order allows the Fines Enforcement Officer to implement a range of sanctions including deduction from benefit, arrestment of earnings and bank accounts and seizure of vehicles.

Fiscal direct penalties are issued by the Crown Office and Procurator Fiscal Service (COPFS), in the form of a conditional offer. The alleged offender may refuse the offer within 28 days in recognition that prosecution will be the next likely stage. Alternatively, the alleged offender can accept the offer by making payment. If the conditional offer is ignored and payment not made, the responsibility for enforcement passes to the SCS Fines Enforcement Officer, who will seek an enforcement order from the court.

Antisocial Behaviour Fixed Penalty Notices are issued by each police force in Scotland and the money is due within 28 days and is collected by the SCS. If the penalty is not paid within 28 days, the amount due is increased by 50 per cent and the penalty is converted to a registered fine with responsibility for enforcement passing to the SCS Fines Enforcement Officers, who will seek an enforcement order from the court. Figures for value and number of Police Antisocial Behaviour Fixed Penalty Notices paid therefore include both payments made to original police fines and payments made to registered fines.

Money collected by the SCS for criminalised parking fines is subject to different procedures and is not covered in this publication.

## Shaping Scotland's Court Services

As part of [Shaping Scotland's Court Services](#) work, a number of courts closed at the end of November 2013 with relevant live business transferring to receiving courts.

For fines accounts, this has meant the transfer only of accounts requiring further payments or action, as opposed to transferring all accounts including those fully paid and closed requiring no action or payment. This may have an impact on the reported fine collection rates of the receiving courts but will have no impact on Sheriffdom or National rates.

Footnotes have been added to all background tables to indicate closing and receiving courts.

Closed Court	Receiving Court
Annan JP Court	Dumfries JP Court
Irvine JP Court	Kilmarnock JP Court
Motherwell JP Court	Hamilton JP Court
Cumbernauld JP Court	Coatbridge JP Court
Portree JP Court	Portree Sheriff Court
Stornoway JP Court	Stornoway Sheriff Court
Wick JP Court	Wick Sheriff Court
Dornoch Sheriff and JP Court	Tain Sheriff and JP Court
Kirkcudbright Sheriff and JP Court	Dumfries Sheriff and JP Court
Rothsay Sheriff Court	Greenock Sheriff and JP Court

## Changes in Responsibility for Fines Collection

The SCS took over the responsibility for collection of fiscal penalties in March 2008 from local authorities.

Collection of Justice of the Peace Court Fines and Police Antisocial Behaviour Fixed Penalty Notices became the responsibility of the SCS on completion of the unification of courts administration in each Sheriffdom and applicable dates are:

Lothian and Borders – 10 March 2008

Grampian, Highland and Islands – 2 June 2008

Glasgow and Strathkelvin – 8 December 2008

Tayside, Central and Fife – 23 February 2009

North Strathclyde – 14 December 2009

South Strathclyde, Dumfries & Galloway – 22 February 2010

## Guidance on definitions and data

The data source is a management information data extract from COP2 (the SCS operational system used in all Sheriff and Justice of the Peace Courts).

Data may subsequently change over time due to additions or modifications to cases on COP2.

The 'as at' date used throughout the report is the date the fines data is extracted and used to calculate totals for arrears, payments and discharges made, etc.

Figures on fines and other financial penalties are presented on a three financial-year basis to reflect payment cycles and enforcement action taken. This recognises that penalties are levied throughout each year and that arranged instalment payments or enforcement action can mean some may take two or more financial years to be fully paid.



Payment rates for recent years will therefore initially be lower than those for previous years. Estimates of in-year payment figures indicate a broadly consistent collection pattern over time.

Collection rates for Police Antisocial Behaviour Fixed Penalties cover both payments for the Police Fixed Penalty within the initial 28 day period and payments made once the unpaid Fixed Penalty becomes a registered fine with a value 50% higher than the original fixed penalty. Registered fines are enforced by the SCS.

Explanation of categories used in this report:

<b>Value of Fines Imposed</b>	The value of fines imposed within the periods specified.
<b>Value Discharged</b>	This is the value of fines which have been discharged (the value which is <u>not</u> now payable). This can arise in a variety of ways for example where a fine is discharged by a subsequent penalty of a Supervised Attendance Order or Imprisonment, or where the accused dies. Also for Fiscal Penalties it covers instances where the Fiscal Penalty is refused, recalled or withdrawn.
<b>Total Value to be Paid</b>	This is the total value of fines imposed minus the value discharged, and so is the total value of fines which are payable.
<b>Value of Fines Paid to Date</b>	This is the total amount which has been paid to date, and will relate to both fully-paid and part-paid fines.
<b>Value with Payments On Track</b>	This is the total amount which has not been paid as yet, but for which future instalments are on track to be paid (the fine is not in arrears).
<b>Value in Arrears</b>	This is the total amount which has not been paid as yet and for which the fine is in arrears. A fine is in arrears if a payment date has been missed.
<b>Number of Fines Imposed</b>	The number of fines imposed within the periods specified after any court discharges have been deducted.
<b>Number Discharged</b>	This is the number of fines which have been discharged (i.e. the fine is <u>not</u> now payable). This can arise in a variety of ways, for example where a fine is discharged by a subsequent penalty of a Supervised Attendance Order or Imprisonment, or where the accused dies. Also, for Fiscal Penalties, it covers instances where the Fiscal Penalty is refused, recalled or withdrawn.
<b>Number to be Paid</b>	This is the total number of fines imposed minus the number discharged, and so is the total number of fines which are payable.
<b>Number Fully Paid</b>	This is the number of fines which have been fully paid.
<b>Number With Payments On Track</b>	This is the number of fines which are being paid in instalments and are not in arrears.
<b>Number With Payments In Arrears</b>	This is the number of fines which are being paid in instalments and are currently in arrears.
<b>Number With No Payments Received</b>	This is the number of fines which have had no payment received and are currently in arrears.

Notes: The 'value' categories do not directly correspond to the 'number' categories. This is because a single fine can have a portion of its value which has been paid and a portion which has not. In this instance, the values would be split between two value categories, however, the fine itself would only be counted once within a number category.

The discharge categories cover situations where there has been no payment prior to discharge, and also instances where there has been a part-payment prior to discharge.

## Contacts

Press enquiries on the contents of this bulletin should be directed to the Scottish Court Service communications office

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Further information about Official and National Statistics in Scotland is available from <http://www.scotland.gov.uk/Topics/Statistics/About/NATSTATS>

Access to official statistics in their final form before they are published is restricted. The following list details who received pre-release access to the statistics in their final form within the maximum period of 5 working days before publication:

Chief Operations Officer, Court and OPG Operations, SCS  
Chief Finance Officer, Corporate Services, SCS  
Head of Corporate Communications, SCS  
Media Officer, Corporate Communications, SCS  
National Fines Enforcement Manager, SCS  
Web developer, Information Technology Unit, SCS  
Head of Delivery: Criminal Justice and Parole, Scottish Government

The next quarterly fines report will be published in May 2014. The exact date of the report will be announced via the Scottish Government's [Forthcoming Publications Schedule](#) at least 4 weeks in advance.